U.S. Department of the Interior Bureau of Land Management Little Snake Field Office 455 Emerson Street Craig, CO 81625-1129

# ENVIRONMENTAL ASSESSMENT

EA-NUMBER: DOI-BLM-CO-N010-2011-0037-EA

CASEFILE/PROJECT NUMBER/LEASE NUMBER: COD033622A

**PROJECT NAME:** Iles Dome Unit Well #38

**LEGAL DESCRIPTION:** 6<sup>th</sup> PM, T. 4 N., R. 92 W., sec. 22, NWSE, Moffat County

**APPLICANT:** Winter Ridge Energy LLC

**PLAN CONFORMANCE REVIEW:** The proposed action is subject to the following plan:

Name of Plans: Little Snake Resource Management Plan and Record of Decision (ROD) approved on April 26, 1989; and the Colorado Oil and Gas Leasing & Development Environmental Impact Statement (EIS) and the ROD signed on November 5, 1991.

<u>Language</u>: The proposed Iles Dome Unit Well #38 would be located within Management Unit 1 (Little Snake Resource Management Plan). The objectives of Management Unit 1 are to realize the potential for development of coal, oil, and gas resources. This proposed project is located on private surface and the Land Health Standards do not apply.

The proposed action was reviewed for conformance with this plan (43 CFR 1610.5, BLM 1617.3). The proposed action is in conformance with the objectives for this management unit.

**NEED FOR PROPOSED ACTION:** To allow development of federal natural gas resources to meet the public's continuing economic demands for a dependable and affordable supply of oil, while giving due consideration to the protection of other resource values; and facilitate the leaseholder's rights to develop oil and gas resources within their federal mineral leases in accordance with the Mineral Leasing Act of 1920, as amended.

The requested Federal Action is needed to allow development of minerals within an existing federal unit, according to the principles of multiple use, while maintaining the rights and obligations of other users and protecting resources in the project area.

PUBLIC SCOPING PROCESS: The action in this EA is included in the NEPA log posted on the LSFO web site: <a href="http://www.blm.gov/co/st/en/BLM\_Information/nepa/lsfo.html">http://www.blm.gov/co/st/en/BLM\_Information/nepa/lsfo.html</a>. The Notice of Staking (NOS) has been posted in the public room of the Little Snake Field Office for a 30-day public review period beginning December 15, 2010 when the NOS was received, and may be viewed during regular business hours (7:45 a.m. to 4:30 p.m.), Monday through Friday, except holidays.

No comments were received.

**DESCRIPTION OF PROPOSED ACTION AND ALTERNATIVES:** The proposed action would be to approve one Application for Permit to Drill (APD) submitted by Winter Ridge Energy LLC. The operator proposes to drill one oil well on private land over Federal minerals located in the NWSE Sec. 22, T. 4 N., R. 92 W., 6<sup>th</sup> P.M. An APD has been filed with the LSFO for the Iles Dome Unit Well #38. The APD includes drilling and surface use plans that cover mitigation of impacts to vegetation, soil, surface water, and other resources. Mitigation not incorporated by Winter Ridge Energy LLC in the drilling and surface use plan would be attached by the BLM as Conditions of Approval to an approved APD.

The proposed well would be located approximately 6 miles southwest from the town of Hamilton, CO on a spur of Moffat County Road 49. Construction work would be planned to start during the summer of 2011 and the estimated duration of construction and drilling for the well would be 10 days. An existing access road of 361 feet would be upgraded as needed for the well. No new access road would be constructed. All upgraded access road would be on lease and would result in 0.50 acre of disturbance.

The proposed well pad would be cleared of all vegetation and leveled for drilling. Topsoil and native vegetation would be stockpiled for use in reclamation. Approximately 2.0 acres would be disturbed for construction of the well pad. This would include the 300' by 180' well pad, the topsoil, and subsoil piles. A closed loop system would be utilized and no reserve pit would be authorized. A 40' by 20'cuttings pit would be constructed on the well pad to hold drill mud and cuttings. Drill cuttings would be buried in the cuttings pit when dry. If the well is a producer, cut portions of the well site would be backfilled and unused portions of the well site would be stabilized and re-vegetated; interim reclamation would reclaim approximately 1.0 acre of disturbance. If the oil well proves unproductive, it would be properly plugged and the entire well pad and access road would be reclaimed.

Winter Ridge Energy LLC did not include plans for a pipeline with the APD.

The total surface disturbance for the proposed action would be 2.5 acres.

# AFFECTED ENVIRONMENT/ENVIRONMENTAL CONSEQUENCES

For the following resources and issues, those brought forward for analysis will be addressed below.

Resource/Issue	N/A or Not Present	Applicable or Present, No Impact	Applicable & Present and Brought Forward for Analysis
Air Quality			SW 04/18/11
Areas of Critical Environmental Concern	GMR 4/28/11		
Environmental Justice/ Socio-Economics			BB 04/21/11
Cultural Resources			EM 04
Flood Plains	ELS 04/19/11		
Fluid Minerals			EMO 05/20/11
Forest Management	SW 04/14/11		
Hydrology/Ground			EMO 05/20/11
Hydrology/Surface			ELS 04/19/11
Invasive/Non-Native Species			SW 04/18/11
Native American Religious Concerns			
Migratory Birds			DA 04/21/11
Paleontology			EMO 05/20/11
Prime and Unique Farmland	ELS 04/19/11		
Range Management	ML 04/28/11		
Realty Authorizations	BB 04/21/11		
Recreation/Transportation	GMR 4/28/11		
Soils	ELS 04/19/11		
Solid Minerals	JAM 4/21/11		
T&E and Sensitive Animals			DA 04/21/11
T&E and Sensitive Plants			JHS 04/21/11
Upland Vegetation		ML 04/28/11	
Visual Resources	GMR 4/28/11		
Water Quality - Surface			ELS 04/19/11
Wetlands/Riparian Zones	ELS 04/19/11		
Wild and Scenic Rivers	GMR 4/28/11		
Wild Horse & Burro Mgmt	SW 04/18/11		
Wilderness Characteristics/WSA's	GMR 4/28/11		
Wildlife - Aquatic	DA 04/21/11		
Wildlife - Terrestrial			DA 04/21/11

#### PROPOSED ACTION

# **AIR QUALITY**

Affected Environment: There are no special designation air sheds or non-attainment areas nearby that would be affected by the proposed action.

There are five Federal Class I areas within 100 kilometers or adjacent to the Little Snake Resource Management Area (LSRMA) boundary, all of which occur in Colorado. The Class I areas are Rocky Mountain National Park and the Mount Zirkel, Flat Tops, Rawah, and Eagles Nest Wilderness areas. There are no federal Class I areas in Utah or Wyoming within 100 km of the LSRMA boundary. There are no non-attainment areas nearby that would be affected by either alternative.

# **Proposed Action**

Environmental Consequences: Short term, local impacts to air quality from dust would result during and after well pad construction. Drilling operations produce air emissions such as exhaust from diesel engines that power drilling equipment. Air pollutants could include nitrogen oxides, particulates, ozone, volatile organic compounds, fugitive natural gas, and carbon monoxide. Gas flaring reduces the health and safety risks in the vicinity of the well by burning combustible and poisonous gases like methane and hydrogen sulfide.

Mitigation Measures: Retaining as much vegetative cover as possible during the project and/or reclaiming and covering disturbed areas shortly following excavation should help keep localized dust down during dry periods.

# No Action Alternative

Under the No Action alternative, because no new disturbance, drilling rigs, or truck traffic is anticipated, no impacts to air quality would occur.

# **CULTURAL RESOURCES**

Affected Environment: Cultural resources, in this region of Colorado, range from late Paleo-Indian to Historic. For a general understanding of the cultural resources in this area of Colorado, see *An Overview of Prehistoric Cultural Resources, Little Snake Resource Area, Northwestern Colorado*, Bureau of Land Management Colorado, Cultural Resources Series, Number 20, *An Isolated Empire, A History of Northwestern Colorado*, Bureau of Land Management Colorado, Cultural Resource Series, Number 2 and *Colorado Prehistory: A Context for the Northern Colorado River Basin*, Colorado Council of Professional Archaeologists.

**Proposed Action** 

Environmental Consequences: The approval of an APD and the installation of an oil well are considered an undertaking under Section 106 of the National Historic Preservation Act. The proposed project, Iles Dome Unit Well #38, has undergone a Class III cultural resource survey:

#### Davenport, Barbara

2011 Class III Cultural Resource Inventory for the proposed Iles Dome Unit #38 well location . GRI #2011-41. BLM-LSFO #11.2.2011. Grand River Institute. Grand Junction, Colorado. Winter Ridge Energy, LLC

This study did not identify any archaeological or historical sites eligible for the National Register. The proposed undertaking will have no effect on historic properties. It may proceed as described with the following standard mitigative measures in place.

#### Mitigative Measures:

- 1. Any cultural and/or paleontological (fossil) resource (historic or prehistoric site or object) discovered by the holder, or any person working on his behalf, on public or Federal land shall be immediately reported to the authorized officer. Holder shall suspend all operations in the immediate area of such discovery until written authorization to proceed is issued by the authorized officer. An evaluation of the discovery will be made by the authorized officer to determine appropriate actions to prevent the loss of significant cultural or scientific values. The holder will be responsible for the cost of evaluation and the authorized officer will make any decision as to proper mitigation measures after consulting with the holder.
- 2. The operator is responsible for informing all persons who are associated with the operations that they will be subject to prosecution for knowingly disturbing historic or archaeological sites, or for collecting artifacts. If historic or archaeological materials are encountered or uncovered during any project activities, the operator is to immediately stop activities in the immediate vicinity of the find and immediately contact the authorized officer (AO) at (970) 826-5000. Within five working days, the AO will inform the operator as to:
- Whether the materials appear eligible for the National Register of Historic Places;
- The mitigation measures the operator will likely have to undertake before the identified area can be used for project activities again; and
- Pursuant to 43 CFR 10.4(g) (Federal Register Notice, Monday, December 4, 1995, Vol. 60, No. 232) the holder of this authorization must notify the AO, by telephone at (970) 826-5000, and with written confirmation, immediately upon the discovery of human remains, funerary items, sacred objects, or objects of cultural patrimony. Further, pursuant to 43 CFR 10.4(c) and (d), you must stop activities in the vicinity of the discovery and protect it for 30 days or until notified to proceed by the authorized officer.

3. If the operator wishes, at any time, to relocate activities to avoid the expense of mitigation and/or the delays associated with this process, the AO will assume responsibility for whatever recordation and stabilization of the exposed materials may be required. Otherwise, the operator will be responsible for mitigation costs. The AO will provide technical and procedural guidelines for the conduct of mitigation. Upon verification from the AO that the required mitigation has been completed, the operator will then be allowed to resume construction.

#### No Action Alternative

Under the No Action alternative, because no disturbance is anticipated, no impacts to cultural resources would occur.

#### ENVIRONMENTAL JUSTICE and SOCIOECONOMICS

Affected Environment: Executive Order 12898 (20) requires federal agencies to assess projects to ensure there is no disproportionately high or adverse environmental, health, or safety effects on minority and low-income populations. Minorities comprise a small proportion of the population residing inside the boundaries of the Little Snake Field Office.

# Proposed Action

Environmental Consequences: No minority or low income populations would be directly affected in the vicinity of the proposed action. Indirect effects could include effects due to overall employment opportunities related to the oil and gas and service support industry in the region as well as the economic benefits to state and county governments related to royalty payments and severance taxes. Other effects could include a small increase in activity and noise disturbance in areas used for grazing or hunting. Public land users would not be affected since all proposed activity occurs on private surface.

# No Action Alternative

Under the No Action alternative, there would be no effects to Environmental Justice because no minority or low income populations would be directly affected in the vicinity of the proposed action.

There would minimal effects to the local work force due to the reduction in employment related to the drilling and completion of one well. There would also be minimal effects to the economy due to the lack of revenue and royalties related to the production of one well.

# **FLUID MINERALS**

Affected Environment: The proposed well would be in favorability zone 4 (highest for oil and gas potential). This well would penetrate the Dakota, Morrison, and Frontier Formations.

# Proposed Action

Environmental Consequences: The casing and cementing program would be adequate to protect all of the resources identified above. All coal seams and fresh water zones would also be protected. The blow out preventer (BOP) system would be adequately sized. All of these zones would be cased off.

#### No Action Alternative

Under the No Action alternative, there would be no development of fluid minerals and no effects on existing fluid mineral reservoirs.

#### INVASIVE/NON-NATIVE SPEICES

Affected Environment: Invasive and noxious weeds are present in the area. Invasive annuals such as downy brome (cheatgrass), halogeton, blue mustard and yellow alyssum are common, occupying disturbed areas. Invasive annual weeds are typically established on disturbed and high traffic areas whereas biennial and perennial noxious weeds are less common in occurrence. Downy brome and halogeton are on the Colorado List C of noxious weeds and efforts to control halogeton are intensifying in this area. Colorado List B noxious weeds that are present within the surrounding areas include Russian knapweed, hoary cress (whitetop), Canada thistle and biennial thistles. The BLM is in cooperation with the Moffat County Cooperative Weed Management program to employ the principals of Integrated Pest Management to control noxious weeds on public lands. Additionally, the BLM, Moffat County, livestock operators, pipeline companies and oil and gas operators have formed the Northwest Colorado Weed Partnership to collaborate efforts on controlling weeds and finding the best integrated approaches to achieve results.

# Proposed Action

Environmental Consequences: The surface disturbing activities and associated traffic involved with construction of these wells, pipelines, support infrastructure and subsequent activities would create an environment and provide a mode of transport for invasive species and other noxious weeds to become established. Construction equipment and any other vehicles brought onto the site can introduce weed species. Wind, water, recreation vehicles, livestock and wildlife would also assist with the distribution of weed seed into the newly disturbed areas. The annual invasive weed species (downy brome, yellow alyssum, blue mustard and other annual weeds) occur on adjacent areas and would occupy the disturbed areas. The bare soils and the lack of competition from a perennial plant community would allow these weed species to grow unchecked and could affect the establishment of seeded plant species. Establishment of perennial grasses and other seeded plants is expected to provide the necessary control of invasive annual weeds within 2 or 3 years. Additional seeding treatments of the disturbed areas may be required in subsequent years if initial seeding efforts are not successful.

The perennial and biennial noxious weeds in the area are less frequently established on the uplands but some potential exists for their establishment in draws and swales or areas that

would collect additional water. The largest concern in the project area would be for these species to become established and not be detected, providing seed which can be moved onto adjacent rangelands. The operator would be required to control any invasive and/or noxious weeds that become established within the disturbed areas involved with drilling and operating the well.

Mitigative Measures: Mitigation attached as Conditions of Approval to minimize disturbance and obtain successful reclamation of the disturbed areas, as well as weed control utilizing integrated practices, including herbicide applications, would help to control the noxious weed species. All principles of Integrated Pest Management should be employed to control noxious and invasive weeds on public lands.

#### No Action Alternative

Under the No Action alternative, because no disturbance is anticipated, no additional effects to the spread of invasive weeds would occur.

#### **MIGRATORY BIRDS**

Affected Environment: BLM Instruction Memorandum No. 2008-050 provides guidance towards meeting BLM's responsibilities under the Migratory Bird Treaty Act (MBTA) and Executive Order (EO) 13186. The guidance emphasizes management of habitat for species of conservation concern by avoiding or minimizing negative impacts and restoring and enhancing habitat quality. The LSFO provides both foraging and nesting habitat for a variety of migratory bird species. Several species on the USFWS's Birds of Conservation Concern (BCC) List occupy these habitats within the LSFO.

Native plant communities in the general area are comprised of sagebrush with an understory of grasses and forbs. A variety of migratory birds may utilize this vegetation community within the project area during the nesting period (May through July) or during spring and fall migrations. The project area contains potential nesting and/or foraging habitat for the following USFWS 2008 Birds of Conservation Concern: golden eagle, Brewer's sparrow, sage sparrow, sage thrasher and loggerhead shrike. The closest golden eagle nest is a few miles away from the well site, but this species may hunt for prey in the general area.

# Proposed Action

Environmental Consequences: The Proposed Action would disturb 2.5 acres of migratory bird habitat. Although this disturbance would be minimal on a landscape level, it would decrease patch size and may degrade habitat on a small scale. Indirectly, habitat effectiveness adjacent to well pads would be reduced as a result of noise and human activity during construction, drilling and completion activities. If drilling activities occur during the nesting season, there could be negative impacts to migratory bird species through nest destruction or increased stress leading to nest abandonment. However, since a portion of the proposed well site has already been disturbed and the well is located next to existing oil and gas facilities, use of the area by migratory birds may already be reduced. Overall, the

Proposed Action is not expected to have a measurable influence on the abundance or distribution of migratory birds at a regional scale.

No Action Alternative

Under the No Action alternative, because no disturbance or loss of vegetation is anticipated, there would be no effects to migratory birds under this alternative.

# NATIVE AMERICAN RELIGIOUS CONCERNS

Letters were sent to the Uinta and Ouray Tribal Council, Southern Ute Tribal Council, Ute Mountain Utes Tribal Council, Shoshoni Tribal Historic Preservation Officer, and the Colorado Commission of Indian Affairs in the spring of 2010 discussing upcoming projects the BLM would be working on in FY10 and FY11. Letters were followed up with phone calls. No comments were received (Letters on file at the Little Snake Field Office, Craig, Colorado).

# **PALEONTOLOGY**

Affected Environment: The geologic formation at the surface is the <u>Cretaceous Age Mancos Shale Formation (Km)</u>. This formation has been classified a Class II formation for the potential for occurrence of scientifically significant fossils. Scientifically significant fossils are occasionally found within this formation (Armstrong & Wolney, 1989). The potential for discovery of significant fossils on this location is considered to be moderate.

### **Proposed Action**

Environmental Consequences: If any such fossils are located here, construction activities could damage the fossils and the information that could have been gained from them would be lost. The significance of this impact would depend upon the significance of the fossil. Ceasing operations and notifying the Field Office Manager immediately upon discovery of a fossil during construction activities can effectively mitigate this impact. An assessment of the significance is made and a plan to retrieve the fossil or the information from the fossil is developed.

The proposed action could also constitute a beneficial impact to paleontological resources by increasing the chances for discovery of scientifically significant fossils.

Mitigative Measures: If fossils are discovered during construction or other operations, all activity in the area will cease and the Field Office Manager will be notified immediately. An assessment of significance will be made within an agreed time frame. Operations will resume only upon written notification by the Authorized Officer.

No Action Alternative

Under the No Action alternative, because no ground disturbance, there would be no effects to paleontological resources.

**Comment [m1]:** Think this is in on the wrong EA?

#### References

Armstrong, Harley J. and Wolney, David G., 1989, Paleontological Resources of Northwest Colorado: A Regional Analysis, Museum of Western Colorado, Grand Junction, CO, prepared for Bur. Land Management, Vol. I of V.

Miller, A.E., 1977, Geology of Moffat County, Colorado, Colo. Geol. Surv. Map Series 3, 1:126,720.

#### **T&E ANIMAL SPECIES**

Affected Environment: There are no ESA listed or proposed species that inhabit or derive important benefit from the project area. Critical habitat for the razorback sucker, Colorado pikeminnow, bonytail chub and humpback chub is located downstream of the proposed well site.

The general area provides habitat for greater sage-grouse, a BLM sensitive species and a candidate for ESA listing. Sage-grouse potentially utilize habitat around the proposed well site during the winter months. The closest active lek is over four miles from the Proposed Action area and therefore, sage-grouse nesting is not expected to occur in the vicinity of the proposed well site. Due to the amount of development and the number of roads that exist in the immediate area, sage-grouse use of the habitat near the proposed well site is likely incidental.

Habitat for two additional BLM sensitive species: Columbian sharp-tailed grouse and Brewers's sparrow, occurs in the project area. Sagebrush stands and mixed mountain shrublands provide habitat for Columbian sharp-tailed grouse. Sagebrush stands near the proposed well site provide winter habitat for sharp-tailed grouse. Due to the amount of development in the immediate vicinity of the proposed well site, the area is unlikely to be used as nesting habitat. Sharp-tailed grouse use of the habitat in the Proposed Action area is also likely incidental.

Brewer's sparrows are a summer resident in Colorado and nest in sagebrush stands. Nests are constructed in sagebrush and other shrubs in denser patches of shrubs. This species would likely be nesting in the project area from mid-May through mid-July.

Proposed Action
Environmental Consequences:

Colorado River Fish

In May 2008, BLM prepared a Programmatic Biological Assessment (PBA) that addresses water depleting activities associated with BLM's fluid minerals program in the Colorado

River Basin in Colorado. In response to BLM's PBA, the FWS issued a Programmatic Biological Opinion (PBO) (ES/GJ-6-CO-08-F-0006) on December 19, 2008, which determined that BLM water depletions from the Colorado River Basin are not likely to jeopardize the continued existence of the Colorado pike minnow, humpback chub, bonytail, or razorback sucker, and that BLM water depletions are not likely to destroy or adversely modify designated critical habitat.

A Recovery Implementation Program for Endangered Fish Species in the Upper Colorado River Basin was initiated in January 1988. The Recovery Program serves as the reasonable and prudent alternative to avoid jeopardy and provide recovery to the endangered fishes by depletions from the Colorado River Basin. The PBO addresses water depletions associated with fluid minerals development on BLM lands, including water used for well drilling, hydrostatic testing of pipelines, and dust abatement on roads. The PBO includes reasonable and prudent alternatives developed by the FWS which allow BLM to authorize oil and gas wells that result in water depletion while avoiding the likelihood of jeopardy to the endangered fishes and avoiding destruction or adverse modification of their critical habitat. As a reasonable and prudent alternative in the PBO, FWS authorized BLM to solicit a one-time contribution to the Recovery Implementation Program for Endangered Fish Species in the Upper Colorado River Basin (Recovery Program) in the amount equal to the average annual acre-feet depleted by fluid minerals activities on BLM lands.

This project will be entered into the Little Snake Field Office fluid minerals water depletion log which will be submitted to the Colorado State Office at the end of the Fiscal Year.

Greater Sage-grouse and Columbian Sharp-tailed Grouse

Impacts to grouse species from oil and gas development are discussed in the Colorado Oil and Gas EIS (1991). Impacts include, but are not limited to, displacement into less suitable habitat, nest abandonment, destruction of nests and loss of habitat. Other impacts, such as habitat fragmentation and the spread of weedy plants can also degrade habitat. The Proposed Action would alter 2.5 acres of grouse habitat. This disturbance would have minimal impacts to both sage-grouse and sharp-tailed grouse habitat, however, as development of the Iles Grove area continues, habitat patch size will be reduced, potentially impacting the quality of habitat in the area. Increased development may lead to a decreased use of habitat by both grouse species.

Brewer's Sparrow

Impacts to Brewer's sparrows are described in the Migratory Bird section of this EA.

No Action Alternative

Under the No Action alternative, because no disturbance or loss of vegetation is anticipated, there would be no effects.

#### **T&E AND SENSITIVE PLANTS**

Affected Environment: There are no federally listed threatened or endangered or BLM sensitive plant species within or in the vicinity of the proposed well.

Proposed Action

Environmental Consequences: None.

No Action Alternative

Under the No Action alternative, because no disturbance or loss of vegetation is anticipated, there would be no effects.

#### WASTES, HAZARDOUS OR SOLID

Affected Environment: The Resource Conservation and Recovery Act (RCRA) of 1976 established a comprehensive program for managing hazardous wastes from the time they are produced until their disposal. U.S. Environmental Protection Agency (EPA) regulations define solid wastes as any "discarded materials" subject to a number of exclusions. The Comprehensive Environmental Response Compensation and Liability Act (CERCLA) of 1980 regulates mitigation of the release of hazardous substances (spillage, leaking, dumping, accumulation, etc.) or threat of a release of hazardous substances into the environment. Civil and criminal penalties may be imposed if the hazardous waste is not managed in a safe manner and according to regulations. The Colorado Department of Public Health & Environment (CDPHE) administers hazardous waste regulations for oil and gas activities in Colorado.

### **Proposed Action**

Environmental Consequence: The project would fall under environmental regulations that impact disposal practices and impose responsibility and liability for protection of human health and the environment from harmful waste management practices or discharges. The direct impact would be if a solid waste or hazardous material is discarded and contaminates land surface either by solid, semi-solid, liquid, or contained gaseous material. Hazardous, civil, and criminal penalties may be imposed if the waste is not managed in a safe manner, and according to EPA regulations.

Mitigative Measures: The project would be regulated under the Resource Conservation and Recovery Act (RCRA) Subtitle C regulations, which are extremely stringent, as well as the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) that provides for the definition of hazardous substance, pollutant, and contaminant. The mitigation would include the stringent regulation of waste containment within the project area.

### No Action Alternative

Under the No Action alternative, because no drilling or construction activities would be permitted there would be no effects.

#### WATER QUALITY - GROUND

Affected Environment: According to the Colorado Decision Support Systems information, there is an active domestic water well located 0.5 miles from the proposed surface location. This domestic well (425' depth) is identified as "Permit No. 109439" and is located in the NWNW Sec. 26, T4N, R92W.

#### Proposed Action

Environmental Consequences: With the use of proper construction practices, drilling practices, and best management practices, no significant adverse impact to groundwater aquifers and quality would be anticipated to result from the proposed action. A geologic and engineering review was performed on the 8-point drilling plans to ensure that the cementing and casing programs adequately protect the down-hole resources.

Mitigative Measures: Onshore Order No. 2 requires that the Operator isolate and protect all fresh- to- moderately saline water (TDS < 10,000 PPM) that would be encountered during drilling from communication and contamination with other fluids. The Operator would be required to submit a report showing the depth and analysis of all groundwater encountered during drilling.

#### No Action Alternative

Under the No Action alternative, because no drilling or construction activities would be permitted there would be no effects.

#### WATER QUALITY - SURFACE

Affected Environment: Any surface runoff from the Iles Dome Unit #38 proposed well site or access road would drain into Seeping Spring Gulch/Stinking Gulch area, a tributary of Milk Creek. Water quality for Milk Creek and all of its tributaries must support Aquatic Life Warm 1, Recreation P, Water Supply, and Agricultural uses. Milk Creek currently supports several BLM sensitive fish species and is likely an important spawning tributary to the Yampa River for native fish species.

As of 2010, Stinking Gulch is on the Colorado Department of Public Health and Environment's (CDPHE) Monitoring and Evaluation List for a suspected water quality problem regarding copper, total recoverable iron, selenium, and zinc (CDPHE 2010).

Winter Ridge LLC currently holds an individual industrial surface water discharge permit (Permit No. CO-0000051) from CDPHE and discharges produced water into Seeping Spring Gulch. Winter Ridge LLC has proposed a modification to the existing CDPHE permit to significantly increase the amount of surface water discharged into Seeping Spring Gulch, from 0.95 MGD (30-day average) to 2.5 MGD (30-day average). The renewal permit is not complete at this time and is subject to a public comment period (Scott, 2011).

#### Proposed Action

Environmental Consequences: Increased sedimentation towards Stinking Gulch during spring runoff or from high intensity rainstorms during well pad construction/ maintenance is a possible consequence from the proposed action. Although some sediment may be transported off site, the proposed reclamation as well as the mitigation provided in the Surface Use Plan and the Conditions of Approval would reduce the potential for sedimentation impacts caused by surface runoff.

An increase in discharge of produced water may lead to exceedances of water quality standards for the parameters listed above, and/or additional parameters, which could compromise aquatic resources downstream. Of particular concern is the potential impact to the quality of native fish spawning habitat for native big river fish species. As part of Winter Ridge's permit renewal with CDPHE, more extensive water quality monitoring or additional limits will be required for the produced water, particularly for metals that may be associated with well drilling and operation. If the produced water discharge covered under this permit is found to exceed state water quality standards, CDPHE could issue a compliance schedule for Winter Ridge to give them time to meet WQ limitations, could issue an enforcement order until the issue is resolved or could revoke the permit (Scott 2011).

#### No Action Alternative

Under the No Action alternative, because no drilling or construction activities would be permitted there would be no effects.

Reference: BLM Colorado Fish Program. 2010. Little Snake Field Office Stream Surveys, May 2010. Milk Creek Hoop Net Report, 5 pp.

Colorado Department of Public Health and Environment Water Quality Control Commission. 2010. Regulations #33, 37, and 93. <a href="http://www.cdphe.state.co.us/regulations/wqccregs/index.html">http://www.cdphe.state.co.us/regulations/wqccregs/index.html</a>

Scott, E. CDPHE Assessment Based Permits Unit WQCD, June 10, 2011. Personal Communication.

### WILDLIFE, TERRESTRIAL

Affected Environment: Native plant communities in the general area are comprised of sagebrush with an understory of grasses and forbs. These plant communities provide habitat for a variety of big game, small mammals, birds and reptiles. The proposed well site is located in mule deer critical winter habitat and elk severe winter habitat.

# Proposed Action

Environmental Consequences: Impacts to wildlife species from oil and gas development are discussed in the Colorado Oil and Gas EIS (1991). Impacts include, but are not limited to, displacement into less suitable habitat, increased stress and loss of habitat. These impacts are more significant during critical seasons, such as winter or reproduction. Big

game species are often restricted to smaller areas during the winter months and may expend high amounts of energy to move through snow, locate food and maintain body temperature. Disturbances during the winter can displace big game, depleting much needed energy reserves and may lead to decreased over winter survival. Mule deer and elk using winter range are likely to be disturbed by noise and human activity associated with well pad construction and drilling. These activities should not be permitted from December 1 to April 30 to prevent significant impacts to mule deer and elk.

Most small mammals, birds and reptiles using the project area would be capable of avoiding construction equipment and should not be directly harmed by these activities. Some burrowing animals may be killed by construction equipment. This should be considered a short-term negative impact that is not likely to harm populations of any species.

Mitigative Measures: CO-09 Big game winter range. No surface disturbing activities between December 1 and April 30 in order to prevent disturbance of big game using critical winter range.

No Action Alternative

Under the No Action alternative, because no drilling or construction activities would be permitted there would be no effects.

<u>CUMULATIVE IMPACTS SUMMARY</u>: Cumulative impacts may result from the development of the Iles Dome Unit Well #38 when added to non-project impacts that result from past, present, and reasonably foreseeable future actions.

Past actions near the project area that have influence on the landscape are energy development, wildfire, recreation, hunting, grazing, and ranching activities.

Present and proposed actions near the project area are primarily oil wells, pipelines, and facilities associated with the Iles Dome Unit. The surface is privately owned and used for grazing and hunting activities.

Surface disturbance associated with oil and gas activity would increase the potential for erosion and sedimentation. Contrasts in line, form, color, and texture from development would impact the visual qualities on the landscape.

Cumulative impacts to the plant communities within the lease and adjacent areas include an incremental reduction of continuity in the plant communities in terms of acreages that remain undisturbed. Loss of continuity results in smaller and smaller areas of undisturbed native vegetation and the potential for loss of integrity within the larger plant community. Fragmented plant communities can lose resilience to natural and man-made disturbance due to isolation of areas from seed sources necessary for proper age class distribution of plants, and subsequently, a greater opportunity for stressors such as drought to have a more severe impact on the plant community as a whole. The increased disturbance also makes native plant communities more

susceptible to invasion by annual weeds as vectors for increasing weeds. Even with weed control measures applied, the potential for weeds to move further into undisturbed remnant areas increases as these remnants become smaller and more isolated from larger undisturbed areas.

Cumulative impacts to the livestock grazing operations in the area may be increased through the proposed action. This area has not received the rapid rate of energy development compared to other areas of NW Colorado. The development that has occurred in this area has yet to negatively affect livestock production. If continued growth occurs, the growth in wells, roads, and human activity has the potential to reduce the availability of forage in this area far beyond direct impacts caused by construction.

Habitat fragmentation from well pad construction and the associated roads have likely decreased the nesting suitability for migratory birds in the resource area. Ingelfinger (2001) found that roads associated with oil and gas development have a negative impact on passerines bird species. Bird densities were reduced within 100m of each road. Due to the amount of new road construction and an increase in traffic on these roads, passerine populations in the area are likely decreasing.

The cumulative impacts of additional wells and roads in the Iles Dome Unit would continue to degrade habitat for the greater sage-grouse and Columbian sharp-tailed grouse. Fragmentation, mostly due to road construction, is an important factor contributing to a decrease in habitat quality. Disturbances such as higher traffic volume and other human activities also contribute to degradation of habitat quality. Continued oil and gas development would lead to decreased use of the habitat.

Although big game species are able to adapt to disturbances better than other wildlife, increased development would still have impacts to mule deer, elk, and antelope. Timing stipulations adequately protect big game species during critical times of the year; however, continued oil and gas development would lead to decreased use of the habitat due to increased human activity. A significant amount of vehicle traffic occurs with oil and gas development. Impacts to big game may be vehicle-animal collisions, as these are a major cause of mortality for big game species.

Future development of the Iles Dome Unit for the purpose of energy production is likely to occur. When added to the existing activities in the project area approval of this proposed action would not cause undue damage to surface or subsurface resources.

### References:

Ingelfinger, F. 2001. The Effects of Natural Gas Development on Sagebrush Steppe Passerines in Sublette County, Wyoming. University of Wyoming, Laramie, WY.

# **STANDARDS:**

# STANDARDS FOR PUBLIC LAND HEALTH

In January 1997, Colorado BLM approved the Standards for Public Land Health. The five standards cover upland soils, riparian systems, plant and animal communities, threatened and endangered species, and water quality. Standards describe conditions needed to sustain public land health and relate to all uses of the public lands. Environmental analyses of proposed projects on BLM land must address whether the Proposed Action or alternatives being analyzed would result in impacts that would maintain, improve, or deteriorate land health conditions identified in the applicable Land Health Assessment (LHA). However, because no component of the Proposed Action would involve BLM surface lands, and LHA does not apply, and conformance with the land health standards is not evaluated in this EA.

<u>PERSONS/AGENCIES CONSULTED</u>: Uintah and Ouray Tribal Council, Colorado Native American Commission, Colorado State Historic Preservation Office.

SIGNATURE OF PREPARER: /s/ Shawn Wiser

**DATE SIGNED: 06/21/11** 

SIGNATURE OF ENVIRONMENTAL REVIEWER: /s/ Barb Blackstun

**DATE SIGNED: 06/22/11** 

Attachments: Map submitted by the proponent

# FINDING OF NO SIGNIFICANT IMPACT (FONSI) DOI-BLM-CO-N010-2011-0037-EA

Based on the analysis of potential environmental impacts contained in the EA and all other available information, I have determined that the proposal and the alternatives analyzed do not constitute a major Federal action that would adversely impact the quality of the human environment. This determination is based on the following factors:

- 1. Beneficial, adverse, direct, indirect, and cumulative environmental impacts have been disclosed in the EA. Analysis indicated no significant impacts on society as a whole, the affected region, the affected interests or the locality. The physical and biological effects are limited to the Little Snake Resource Area and adjacent land.
- 2. Public health and safety would not be adversely impacted. There are no known or anticipated concerns with project waste or hazardous materials.
- 3. There would be no adverse impacts to regional or local air quality, prime or unique farmlands, known paleontological resources on public land within the area, wetlands, floodplain, areas with unique characteristics, ecologically critical areas or designated Areas of Critical Environmental Concern.
- 4. There are no highly controversial effects on the environment.
- 5. There are no effects that are highly uncertain or involve unique or unknown risk. Sufficient information on risk is available based on information in the EA and other past actions of a similar nature.
- 6. This alternative does not set a precedent for other actions that may be implemented in the future to meet the goals and objectives of adopted Federal, State or local natural resource related plans, policies or programs.
- 7. No cumulative impacts related to other actions that would have a significant adverse impact were identified or are anticipated.
- 8. Based on previous and ongoing cultural surveys and through mitigation by avoidance, no adverse impacts to cultural resources were identified or anticipated. There are no known American Indian religious concerns or persons or groups who might be disproportionately and adversely affected as anticipated by the Environmental Justice Policy.
- 9. No adverse impacts to any threatened or endangered species or their habitat that was determined to be critical under the Endangered Species Act were identified. If, at a future time, there could be the potential for adverse impacts, treatments would be modified or mitigated not to have an adverse effect or new analysis would be conducted.

# FINDING OF NO SIGNIFICANT IMPACT (FONSI) DOI-BLM-CO-N010-2011-0037-EA

10. This alternative is in compliance with relevant Federal, State, and local laws, regulations, and requirements for the protection of the environment.

I have reviewed the direct, indirect and cumulative effects of the proposed activities documented in the Iles Dome Unit Well #38 EA, No. DOI-BLM-CO-N010-2011-0037-EA. I have also reviewed the project record for this analysis and the impacts of the proposed action and alternatives as disclosed in the Alternatives and Environmental Impacts sections of the EA. Based upon a review of the EA and the supporting documents, I have determined that the project is not a major federal action and will not significantly affect the quality of the human environment, individually or cumulatively with other actions in the general area. Because there would not be any significant impact, an environmental impact statement is not required.

SIGNATURE OF AUTHORIZED OFFICIAL: /s/ Matt Anderson

**DATE SIGNED: 06/22/11** 

# Decision Record DOI-BLM-CO-N010-2011-0037-EA

# **DECISION AND RATIONALE:**

I have determined that approving this APD is in conformance with the approved land use plan. It is my decision to implement the project with the mitigation measures provided in the Application for Permit to Drill and the Conditions of Approval. The project will be monitored as stated in the Compliance Plan outlined below.

MITIGATION MEASURES: The mitigation measures for this project are found in the file room of the Little Snake Field Office. The APD 12-point surface use plan, well location maps, and the Conditions of Approval are found in the well case file labeled COD033622A, Iles Dome Unit Well #38.

# **COMPLIANCE PLAN(S)**:

# **Compliance Schedule**

Compliance will be conducted during the construction phase and drilling phase to insure that all terms and conditions specified in the lease and the approved APD are followed. In the event a producing well is established, periodic inspections as identified through the Inspection and Enforcement Strategy and independent well observations will be conducted. File inspections will include a review of all required reports and the Monthly Report of Operations will be evaluated for accuracy.

# **Monitoring Plan**

The well location and access road will be monitored during the term of the lease for compliance with pertinent Regulations, Onshore Orders, Notices to Lessees, or subsequent COAs until final abandonment is granted; monitoring will help determine the effectiveness of mitigation and document the need for additional mitigative measures.

#### **Assignment of Responsibility**

Responsibility for implementation of the compliance schedule and monitoring plan will be assigned to the Fluid Mineral staff in the Little Snake Field Office. The primary inspector will be the Petroleum Engineering Technician, but the Petroleum Engineer, Natural Resource Specialist, Realty Specialist, and Land Law Examiner will also be involved.

# **Administrative Review or Appeal Opportunities**

This decision is effective upon the date the decision or approval by the authorized officer. Under regulations addressed in 43 CFR Subpart 3165, any party adversely affected has the right to appeal this decision. An informal review of the technical or procedural aspects of the decision may be requested of this office before initiating a formal review request. You have the right to request a State Director review of this decision. You must request a State Director review prior to filing an appeal to the Interior Board of Land Appeals (IBLA) (43CFR 3165.4).

If you elect to request a State Director Review, the request must be received by the BLM Colorado State Office, 2850 Youngfield Street, Lakewood, Colorado 80215, no later than 20 business days after the date the decision was received or considered to have been received. The request must include all supporting documentation unless a request is made for an extension of the filing of supporting documentation. For good cause, such extensions may be granted. You also have the right to appeal the decision issued by the State Director to the IBLA.

# Contact Person

For additional information concerning this decision, contact Shawn Wiser, Natural Resource Specialist, Little Snake Field Office, 455 Emerson Street, Craig, CO 81625, Phone (970) 826-5086.

SIGNATURE OF AUTHORIZED OFFICIAL: /s/ Matt Anderson

**DATE SIGNED**: 06/22/11



1790 W. Victory Way — Craig, Colorado 81625 Telephone (970) 824—3435 FAX (970) 824—3102

ACCESS ROAD MAP — A
WELL — WINTER RIDGE ENERGY LLC.
ILES DOME UNIT #38
LOCATED IN THE NW1/4SE1/4 OF
SECTION 22, T4N, R92W OF THE
6TH P.M., MOFFAT COUNTY, COLORADO



